

**Worksheet**  
**Documentation of Land Use Plan Conformance and**  
**Determination of NEPA Adequacy (DNA)**

U.S. Department of the Interior  
Utah Bureau of Land Management (BLM)

---

This worksheet is to be completed consistent with guidance provided in instructional text boxes on the worksheet and the 'Guidelines for Using the DNA Worksheet' located at the end of the worksheet. The signed CONCLUSION at the end of this worksheet is part of an interim step in the BLM's internal analysis process and does not constitute an appealable decision; however, it constitutes an administrative record to be provided as evidence in protest, appeals and legal procedures.

**A. BLM Office:** Cedar City Field Office

**Lease/Serial/Case File No.** DOI-BLM-UT-C010-2016-0017-DNA

**Proposed Action Title/Type:**

Transfer the grazing preference for the Four Mile Allotment to Pahvant Ensign Ranches, L.C. from Missouri Flat LP (Case File No. 4304666).

The Proposed Action would also provide for the issuance of a ten year grazing permit within the Four Mile Allotment. The Missouri Flat LP (Case File No. 4304666) grazing permit would be terminated.

**Location of Proposed Action:**

The Four Mile Allotment is located approximately nine miles north of Beaver, UT (Refer to the attached map).

**Description of the Proposed Action:**

The grazing preference (Four Mile Allotment - 533 AUMs) is being transferred from base property owned by Missouri Flat LP (Case File No. 4304666) to base property that is owned by Pahvant Ensign Ranches, L.C. The proposed action would authorize the transfer of livestock grazing preference to Pahvant Ensign Ranches, L.C. and the issuance of a ten year grazing permit within the Four Mile Allotment. The Missouri Flat LP (Case File No. 4304666) grazing permit would be terminated. No changes would be made to the Terms and Conditions of the grazing permit at this time.

**B. Conformance with the Land Use Plan (LUP) and Consistency with Related Subordinate Implementation Plans**

The Proposed Action conforms to the Cedar Beaver Garfield Antimony Resource Management Plan that was approved in 1986.

**C. Identify the applicable NEPA document(s) and other related documents that cover the proposed action.**

- EA- UT-040-09-08, April 2009
- Four Mile Allotment Permit Renewal Final Decision – April 27, 2009
- Four Mile Allotment Evaluation and Monitoring Report - 2009
- Four Mile Allotment Rangeland Health Assessment Summary and Determination Record – 2009

**D. NEPA Adequacy Criteria**

**1. Is the current proposed action substantially the same action (or is a part of that action) as previously analyzed?**

☒ Yes

☐ No

EA-UT-040-09-08 was prepared to analyze the effects of grazing management practices within the Four Mile Allotment. Following the analysis, a Finding of No Significant Impact (FONSI) and Grazing Permit Renewal Proposed Decision for the Four Mile Allotment was issued to the interested public. The Proposed Decision was issued for the 15-day protest and 30-day appeal period and became final on June 17, 2009. No changes are proposed from that action.

**2. Is the range of alternatives analyzed in the existing NEPA document(s) appropriate with respect to the current proposed action, given current environmental concerns, interests, resource values, and circumstances?**

☒ Yes

☐ No

The Four Mile Allotment grazing permit renewal was posted on the Environmental Notification Bulletin Board in 2008 to solicit alternative development input from the public. In addition, a scoping letter was issued to the interested publics on January 8, 2009 requesting information and alternatives for the management of the Four Mile Allotment. Information and alternatives that were received were fully considered and incorporated. It was determined that a reasonable range of alternatives were analyzed in EA-UT-040-09-08.

**3. Is existing analysis adequate in light of any new information or circumstances (including, for example, riparian proper functioning condition [PFC] reports; rangeland health standards assessments; Unified Watershed Assessment categorizations; inventory and monitoring data; most recent Fish and Wildlife Service lists of threatened, endangered, proposed, and candidate species; most recent BLM lists of sensitive species)? Can you reasonably conclude that all new information and all new circumstances are insignificant with regard to analysis of the proposed action?**

☒ Yes

☐ No

Future monitoring data would be collected throughout the Four Mile Allotment in accordance with EA-UT-040-09-08/FONSI/DR.

Additional vegetative monitoring data has not been provided by sources outside the BLM.

U.S. Fish and Wildlife Service list of threatened, endangered, proposed and candidate species has been reviewed.

**4. Do the methodology and analytical approach used in the existing NEPA documents(s) continue to be appropriate for the current proposed action?**

☒ Yes

☐ No

Following the analysis and interpretation of monitoring data within the Four Mile Allotment management actions were developed and fully analyzed in EA-UT-040-09-08 to ensure that the Standards and Guidelines for Healthy Rangelands were achieved. Further, our NEPA analysis process remains the same.

**5. Are the direct and indirect impacts of the current proposed action substantially unchanged from those identified in the existing NEPA document(s)? Do the existing NEPA documents analyze impacts related to the current proposed action at a level of specificity appropriate to the proposal (plan level, programmatic level, project level)?**

☒ Yes

☐ No

The Four Mile Allotment Permit Renewal (EA-UT-040-09-08) addressed the direct and indirect impacts to other resources based on the continuance of grazing within the allotments. No other direct or indirect impacts have been identified at this time.

**6. Are the reasonably foreseeable cumulative impacts that would result from implementation of the proposed action substantially unchanged from those identified in the existing NEPA document(s)?**

☒ Yes

☐ No

The cumulative impacts analyzed in the Four Mile Allotment (EA-UT-040-09-08) are the same as this action. No other cumulative impacts have been identified at this time.

**7. Are the public involvement and interagency review associated with existing NEPA document(s) adequate for the current proposed action?**

☒ Yes

☐ No

The previous action was posted on the ENBB in 2008. The ENBB was continuously updated throughout the permit renewal process. In addition, a scoping letter was sent out to the interested public on January 8, 2009, requesting additional information and alternatives that could be addressed in the Environmental Assessment. This project was posted on the EPlanning on November 30, 2015.

**E. Interdisciplinary Analysis:** Identify those team members conducting analysis or participating in the preparation of this worksheet.

NAME	TITLE	RESOURCE REPRESENTED
Dan Fletcher	Assistant Field Manager	Air, Environmental Justice, Invasive Species/Noxious Weeds, Farmlands, Floodplains, Greenhouse Gas Emissions, Hydrology, Livestock Grazing, Vegetation, Rangeland Health Standards and Guidelines, Socio-Economic, Soils, Woodland/Forestry, Water
Sheri Whitfield	Wildlife Biologist	Wildlife, TECS, Migratory Birds
Ed Ginouves	Mining Engineer	Minerals, Paleontology
Jamie Palmer	Archeologist	Cultural, Native American Religious Concerns
Michelle Campeau	Realty Specialist	Lands
Dave Jacobson	Outdoor Recreation Planner	Recreation, Wilderness, Visual, ACEC, Wild and Scenic Rivers
Chad Hunter	Rangeland Management Specialist/Wild Horse and Burro	Wild Horses and Burros

	Specialist	
Waymon Pepper	Safety Specialist	Wastes (solid or hazardous)
Shawn Peterson	Natural Resource Specialist	Fuels/Fire Management

#### **F. Mitigation Measures:**

No mitigation measures were identified for the Four Mile Allotment through the EA/FONSI/DR process nor have any new mitigation measures been identified.

The following identifies the Allotment Specific Objectives and the Terms and Conditions for the Four Mile Allotment.

#### **Allotment Specific Objectives**

1. Utilization of "Key Upland Forage Species" will not exceed 50% by the end of the grazing year.
2. Utilization of "Key Shrub Species" will not exceed 40% by the end of the grazing year.
3. Range trend will be static to upward.
4. If utilization objectives reach specified objectives where measurable standards have been established, the permittee will be required to remove cattle from that area within 3-5 days upon notification.
5. If a new bald eagle roost site is discovered on BLM lands in the future, BLM will monitor livestock grazing at that site and determine if grazing is affecting eagles at the roost. Any adverse affects will be mitigated, including removal of livestock if necessary.
6. In order to determine if these allotment specific objectives are being met, monitoring studies will be conducted in accordance with Attachment 1 of EA-040-09-08.

#### **Terms and Conditions**

1. Livestock grazing use shall be in accordance with the Livestock Decision and Environmental Assessment (UT-040-09-08) for the Four Mile Allotment dated April 27, 2009.
2. Grazing fees must be paid in full prior to livestock turnout. Actual use information must be reported within 15 days following the completion of the grazing season.

3. Failure to pay the grazing bill within 15 days of the due date specified in the bill shall result in a late fee assessment of \$25 or 10 percent of the bill, whichever is greater, but not to exceed \$250. Payment made later than 15 days after the due date, shall include the appropriate late fee assessment. Failure to make payment within 30 days may be a violation of 4140.1(b) (1) and shall result in action by the authorized officer under 4150.1 and 4170.1-1.
4. Livestock grazing use will be managed in accordance with the Utah Guidelines for Grazing Management. This permit, including the terms and conditions, may be modified if additional information indicates that revision is necessary in order to conform with the Utah Standards for Rangeland Health, the Fundamentals of Rangeland Health and Regulations at Title 43 CFR 4100.
5. Movement to the next scheduled pasture will occur on the specified dates or when unusual climatic conditions dictate a move. Livestock depend on water in livestock ponds throughout the Four Mile Allotment, the availability of water in these ponds may fluctuate on an annual basis due to timing of precipitation. Fluctuations in identified season of use dates between pastures are not expected to occur with regularity; however, there will be flexibility to move livestock into a pasture earlier or later based on water availability. Move dates will be adjusted as needed to balance utilization between areas on each pasture when monitoring indicates the need. Fluctuations in pasture season of use will be at the discretion of the authorized officer.
6. Maintenance of all structural range projects are a responsibility of the permittees. Maintenance will be in accordance with the approved cooperative agreements for range improvements (Form 4120-6) or range improvement permit (Form 4120-7). Failure to maintain assigned projects in satisfactory condition constitutes a violation in accordance with Title 43 CFR 4140.1 (a) (4) and may result in the suspension of your license until maintenance is completed.
7. All salt/mineral supplements will be located at least ¼ mile or further distance from any riparian area, wet meadow or watering facility (either permanent or temporary) unless stipulated through a written agreement or decision.
8. Supplemental feeding of roughage is prohibited on public lands unless emergency conditions exist, then only by written permission from the authorized officer [Title 43 CFR 4140.1 (a) (3)].
9. The permittee will be allowed 3-5 days flexibility following the scheduled use dates to move livestock.
10. All exclosures on public land throughout the allotment(s) will be closed to livestock grazing unless grazing use is applied for by the permittee and is authorized in writing by the authorized officer.

11. All grazing permittees shall provide reasonable access across private and/or leased lands to the BLM for the orderly management and protection of the public lands.
12. Livestock are to be managed (herding, salting, water hauling or removal) to ensure that the allotment specific objectives are met.
13. The Terms and Conditions of this permit may be modified if additional information indicates that revision is necessary to conform with 43 CFR 4180.
14. Permits and leases shall be subject to cancellation, suspension or modification for any violation of these regulations or of any term or condition of the permit.

### **CONCLUSIONS**

Based on the review documented above, I conclude that:

#### **Plan Conformance:**

- ☒ This proposal conforms to the applicable land use plan.
- ☐ This proposal does not conform to the applicable land use plan

#### **Determination of NEPA Adequacy**

- ☒ The existing NEPA documentation fully covers the proposed action and constitutes BLM's compliance with the requirements of NEPA.
- ☐ The existing NEPA documentation does not fully cover the proposed action. Additional NEPA documentation is needed if the project is to be further considered.

Don 7 luth Acting for  
**Elizabeth R. Burghard**  
**Field Manager**  
**Cedar City Field Office**

12/8/15  
**Date**





# INTERDISCIPLINARY TEAM ANALYSIS RECORD CHECKLIST

**Project Title:** Four Mile Allotment Livestock Grazing Permit Base Property Transfer

**NEPA Log Number:** DOI-BLM-UT-C010-2015-0017-DNA

**File/Serial Number:**

**Project Leader:** Dan Fletcher

**DETERMINATION OF STAFF:** *(Choose one of the following abbreviated options for the left column)*

NP = not present in the area impacted by the proposed or alternative actions

NI = present, but not affected to a degree that detailed analysis is required

PI = present with potential for relevant impact that need to be analyzed in detail in the EA



NC = (DNAs only) actions and impacts not changed from those disclosed in the existing NEPA documents cited in Section D of the DNA form. The Rationale column may include NI and NP discussions.

Determination	Resource	Rationale for Determination	Signature	Date
RESOURCES AND ISSUES CONSIDERED (INCLUDES SUPPLEMENTAL AUTHORITIES APPENDIX 1 H-1790-1)				
NC	Air Quality	Previous analysis (EA-040-09-08) is adequate	D. Fletcher	11/30/2015
NP	Areas of Critical Environmental Concern	None present within the field office.	D. Jacobson	12-2-2015
NC	Cultural Resources	Previous analysis (EA-040-09-08) is adequate	Jamie Palmer	12/2/2015
NI	Greenhouse Gas Emissions	Greenhouse Gas (GHG) emissions were not analyzed in the original EA. GHG's created by this livestock operation would continue at current rates and are inconsequential in relation to local and regional emissions.	D. Fletcher	11/30/2015
NC	Environmental Justice	Previous analysis (EA-040-09-08) adequate	D. Fletcher	11/30/2015
NC	Farmlands (Prime or Unique)	Previous analysis (EA-040-09-08) is adequate	D. Fletcher	11/30/2015
NC	Fish and Wildlife Excluding USFW Designated Species	Previous analysis (EA-040-09-08) adequate.	S. Whitfield	11/30/15
NC	Floodplains	Previous analysis (EA-040-09-08) is adequate	D. Fletcher	11/30/2015
NC	Fuels/Fire Management	Previous analysis (EA-040-09-08) is adequate	S Peterson	11/30/15
NC	Geology / Mineral Resources/Energy Production	The previous analysis (EA-040-09-08) is adequate	E. Ginouves	11/30/15
NI	Hydrologic Conditions	Was not analyzed specifically in the original analysis, but hydrologic conditions would have been considered under soils.	D. Fletcher	11/30/2015

Determination	Resource		Signature	
NC	Invasive Species/Noxious Weeds	Previous analysis (EA-040-09-08) is adequate	D. Fletcher	11/30/2015
NC	Lands/Access	Previous analysis (EA-040-09-08) is adequate	M. Campeau	11/30/2015
NC	Livestock Grazing	Previous analysis (EA-040-09-08) adequate	D. Fletcher	11/30/2015
NC	Migratory Birds	Previous analysis (EA-040-09-08) adequate.	S. Whitfield	11/30/15
NC	Native American Religious Concerns	In accordance with the Memorandum of Understanding between the Paiute Tribe of Utah and the BLM, this project does not require formal consultation.	Jamie Palmer	12/2/2015
NC	Paleontology	The previous analysis (EA-040-09-08) is adequate	E. Ginouves	11/30/15
NC	Rangeland Health Standards	Previous analysis (EA-040-09-08) adequate	D. Fletcher	11/30/15
NC	Recreation	Previous analysis (EA-040-09-08) is adequate	D. Jacobson	12-2-2015
NC	Socio-Economics	Previous analysis (EA-040-09-08) adequate	D. Fletcher	11/30/2015
NC	Soils	Previous analysis (EA-040-09-08) is adequate	D. Fletcher	11/30/2015
NI	Threatened, Endangered, Candidate or Sensitive Plant Species	Previous analysis (EA-040-09-08) is adequate.	D. Fletcher	11/30/2015
NI	Threatened, Endangered, Candidate or Sensitive Animal Species	Previous analysis (EA-040-09-08) is adequate.	S. Whitfield	11/30/15
NC	Wastes (hazardous or solid)	Previous analysis (EA-040-09-08) is adequate	W. Pepper	
NC	Water Resources/Quality (drinking/surface/ground)	Previous analysis (EA-040-09-08) is adequate	D. Fletcher	11/30/2015
NC	Wetlands/Riparian Zones	Previous analysis (EA-040-09-08) is adequate	A. Stephens	12/07/15
NP	Wild and Scenic Rivers	None present within the field office.	D. Jacobson	12-2-2015
NC	Wilderness/WSA	Previous analysis (EA-040-09-08) is adequate	D. Jacobson	12-2-2015
NC	Woodland / Forestry	Previous analysis (EA-040-09-08) is adequate	D. Fletcher	11/30/2015
NC	Vegetation Excluding USFW Designated Species	Previous analysis (EA-040-09-08) adequate	D. Fletcher	11/30/2015
NC	Visual Resources	Previous analysis (EA-040-09-08) is adequate	D. Jacobson	12-2-2015
NC	Wild Horses and Burros	Previous analysis (EA-040-09-08) is adequate.	C. Hunter	12/7/15
NP	Lands With Wilderness Characteristics	The 2011 and updated 2014 Wilderness Characteristics Inventory indicates unit UT-C010-132 does not have wilderness characteristics	D. Jacobson	12-2-2015

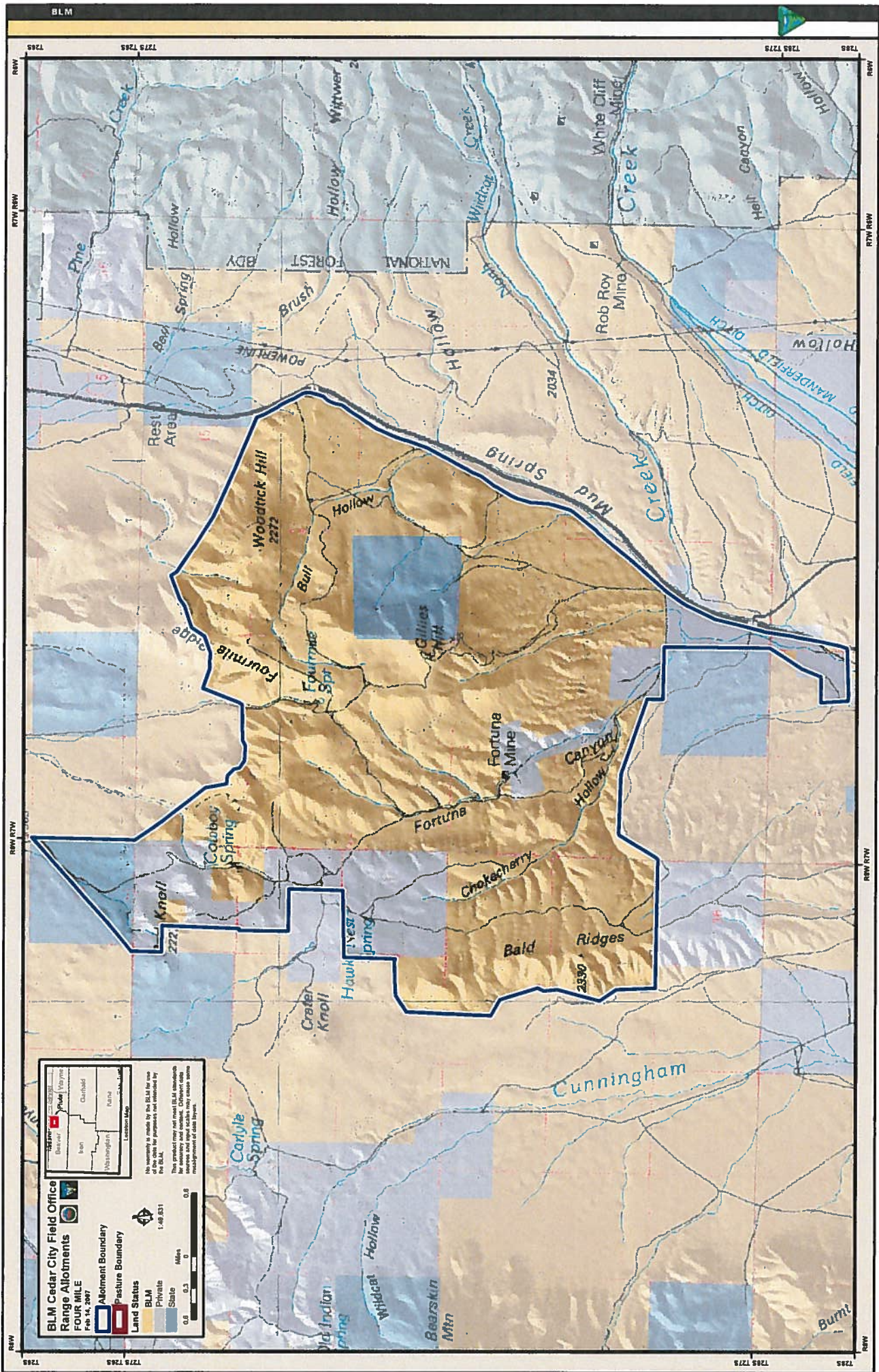
---

**FINAL REVIEW:**

Reviewer Title	Signature	Date	Comments
Environmental Coordinator		12/8/15	
Authorized Officer	 Acting	12/8/15	







**BLM Cedar City Field Office**  
**Range Allotments**  
**FOUR MILE**  
Feb 14, 2007

**Legend:**

- BLM** (light green)
- Private** (yellow)
- State** (light blue)

**Land Status**

- BLM** (light green)
- Private** (yellow)
- State** (light blue)

**Scale:** 0 0.5 1.0 Miles

**North Arrow**

**Location Map:** Shows the location of the allotment within the state of Utah, with a red box indicating the allotment's location.

**Disclaimer:** No warranty is made by the BLM for use of the data for purposes not intended by the BLM. The BLM does not warrant the accuracy, completeness, or timeliness of the data. The BLM is not responsible for any errors or omissions in the data. The BLM is not responsible for any damages or losses resulting from the use of the data.

